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## **Comprehensive Annual Financial Report, 2006**

Kansas and Missouri Metropolitan Culture District Commission

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300 BROADWAY 300 RIVERGATE CENTER KANSAS CITY, MO 64105-1554

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#### COMMISSIONERS

Randy Rhoads Chairperson

Melba Curls

Joshua K. Garry

Carl Gerlach

Kathleen Huttmann

Marianne Kilroy

Betty Knight

Craig Porter

Henry Rizzo

Jim Schultz

Annabeth Surbaugh

AUG 3 0 2007

August 28, 2007

Honorable Susan Montee Auditor 224 State Capitol Jefferson City, MO 65101

Dear Honorable Montee:

It is my pleasure to submit the Annual Report and Comprehensive Annual Financial Report for the Kansas and Missouri Metropolitan Culture District Commission.

The Commission was established pursuant to the Kansas and Missouri Metropolitan Culture District Compact (KAN. STAT. ANN. 12-2536 AND MO. REV. STAT. 70.500 et sec) and has met regularly since January 13, 1998, to oversee the expenditure of public funds for the restoration of Union Station and the creation of Science City.

As you will see from the reports, the Bistate Commission continues to oversee the expenditures made at Union Station. Thank you for your support. Together, we are pleased for this opportunity to participate in a successful, historic initiative in regional cooperation and to preserve this community treasure

Sincerely,

Molly McGovern Administrator for the Commission

ADMINISTRATOR Molly McGovern



Mid-America Regional Council 600 Broadway, Suite 200 Kansas City, MO 64105

## KANSAS AND MISSOURI METROPOLITAN CULTURE DISTRICT (BI-STATE) COMMISSION 2006 ANNUAL REPORT

#### FUTURE PROJECTS OF THE BI-STATE COMMISSION

The Metropolitan Culture District exists to realize the desires of Kansas and Missouri to cooperate with one another, serve the best interests of their citizenry, improve cultural facilities, coordinate the services of cultural organizations and enhance the cultural activities of their communities. The Kansas and Missouri Metropolitan Culture District Compact is historic, representing the first time in the nation that two states have jointly agreed to cooperate to levy a tax to benefit their citizens. The Union Station project was an excellent first project for a cooperative effort of this kind because of the significance this property holds for the region's citizens as evidenced by voter approval in four of the metropolitan area's counties.

The Metropolitan Culture District's responsibility is limited to cultural activities, organizations or facilities. "Cultural activities" was revised August 28, 2000, to include sports or activities which contribute to or enhance the aesthetic, artistic, historic, intellectual or social development or appreciation of members of the general public. "Cultural organizations" include nonprofit and tax-exempt social, civic or community organizations and associations which are dedicated to the development, provision, cooperation, supervision, promotion or support of cultural activities in which members of the general public may engage or participate. "Cultural facilities" include facilities operated or used for sports or participation or engagement in cultural activities by members of the general public.

Future projects may be undertaken with the support of eligible counties through citizen petition or when a county's governing body determines that participation in the district is in the best interest of its citizens. Upon adoption of a resolution by a county commission in support of a future project, or determination of an accepted citizen petition, the question would be submitted to a vote at a primary, general or special election. Voters would determine if the levy of a sales tax, on a cooperative basis with other counties, to financially support the district is economically practical and beneficial to the citizens of the county.

Counties supporting future projects must include at least Johnson County, Kansas, and Jackson County, Missouri. Contiguous counties in Kansas and Missouri are also eligible to participate, as are those within 60 miles of Johnson and Jackson counties.

For more information, contact: Molly McGovern | Bi-State Administrator | Kansas and Missouri Metropolitan Culture District 600 Broadway, Suite 200 | Kansas City, Missouri 64105 | 816/701-8329

## KANSAS AND MISSOURI METROPOLITAN Culture District (BI-State) commission 2006 Annual Report

#### HOW WAS THE BI-STATE COMMISSION FORMED?

Commonly referred to as the Bi-State Commission, the Metropolitan Culture District is a special district authorized in 1996 by a joint compact between the states of Kansas and Missouri. The governing bodies in five metro area counties authorized placing the question of forming the district on the ballot. Voters in Platte, Clay and Jackson counties in Missouri and Johnson County, Kansas, approved the measure forming the district.

The proposal to form the current district specified that a retail sales tax of 1/8 of one cent would be collected from within the district until \$118 million had been received. The proceeds of the tax were limited in use to renovate Union Station and to construct Science City in Union Station. From April 1, 1997, to March 31, 2002, \$121,393,565 was collected. The tax expired in the first quarter of 2002.

#### FINANCIAL INFORMATION — COMMISSION ADMINISTRATION FUND

REVENUE	Budget	Actual	Variance Favorable (Unfavorable)
Administrative revenue	- 01	-	
allocation — interest income	\$0	\$0	\$0
EXPENDITURES			
Administration — legal:	10,000	3,215	6,785
MARC accounting and clerical support:	18,000	8,405	9,595
Audit:	4,500	3,000	1,500
Other:	3,500	1,876	1,624
TOTAL EXPENDITURES Revenue over (under) expenditures:	36,000	16,496	19,504
Transfers in:	17,505	33,005	(15,500)
Fund balance reserved for administrative expenditures at end of period:	0	35,004	35,004

Under the provisions of the Sales Tax Escrow and Disbursement Agreement, the commission allocated \$889,000 of the tax receipts to provide for the budgeted administrative costs of the commission.

#### FUTURE RESPONSIBILITIES OF THE BI-STATE COMMISSION

The Bi-State Commission will continue to exist with or without a continuation of the sales tax. With the completion of the construction project at Union Station, the commission continues to ensure that future development and/or uses of Union Station and the immediate area are consistent with the Union Station Master Plan approved in the beginning, and that the public's interest is protected.

As a part of the commission's oversight of the project, Union Station was leased to the commission for a term of 99 years. The "Project" is defined as activities which contribute to and enhance the aesthetic, artistic, historic and social development of the general public in accordance with the master plan.

#### **BI-STATE COMMISSIONERS**

STATE OF KANSAS Gubernatorial appointee Joshua Garry 2004-

STATE OF MISSOURI Gubernatorial appointee Patrick McInerney 2004-2007

CLAY COUNTY, MISSOURI Craig Porter County Commission 2004-

JACKSON COUNTY, MISSOURI Robert Stringfield County Legislature 2003-2006

JOHNSON COUNTY, KANSAS Annabeth Surbaugh Chair, County Commission 1999-

PLATTE COUNTY, MISSOURI Betty Knight Presiding County Commissioner 2004-

INDEPENDENCE, MISSOURI Jim Schultz City Council 2004-

KANSAS CITY, MISSOURI Troy Nash City Council 2002-2006

LEE'S SUMMIT, MISSOURI Randy Rhoads City Council 2002-

> OLATHE, KANSAS Michael Copeland Mayor 1997-

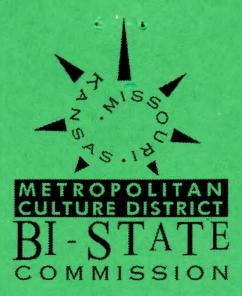
OVERLAND PARK, KANSAS Carl Gerlach 2005-

2006 OFFICERS Chairperson - Michael Copeland Mayor of Olathe, Kansas Vice Chairperson - Randy Rhoads Lee's Summit, Missouri, City Councilman Treasurer - Robert Stringfield Jackson County Legislature

#### PAST COMMISSIONERS

Lisa Ashner Adkins Kansas Gubernatorial appointee 1997-2004 Karen K. Holland Missouri Gubernatorial appointee 1997-2004 Tom Brown Clay County Commission 2002-2004 Tom Brandon Clay County Commission 1997-2002 Terry Young Jackson County Legislature 2000-2003 **Dennis Waits** Jackson County Legislature 1999 John Patrick Burnett Jackson County Legislature 1997-1998 David Wysong Johnson County Commission 1997-1998 Michael Short Platte County Commission 1997-2004 Charlie Rich Independence City Council 2000-2004 Al Van Iten Independence City Council 1998-1999 Mark Swope Independence City Council 1997-1998 Mary Williams-Neal Kansas City, Mo. City Council 1997-2002 **Bob** Johnson Lee's Summit City Council 2001-2002 Ed Eilert Mayor of Overland Park 1995-2005

The current Commission is composed of elected and appointed public officials representing Johnson, Jackson, Clay and Platte counties, the city councils of the five area cities in those counties with more than 50,000 residents. and the state arts and humanities councils, throug<sup>LB</sup> appointments made by the governor of each state



# Kansas and Missouri Metropolitan Culture District Commission

# Comprehensive Annual Financial Report

For Period Ended December 31, 2006

600 Broadway Kansas City, Missouri 64105

## **Kansas and Missouri**

## **Metropolitan Culture District Commission**

**Comprehensive Annual Financial Report** 

For the Year Ended December 31, 2006

#### Chairperson and Officers of Kansas and Missouri Metropolitan Culture District Commission

Chairperson	Michael Copeland, Mayor Olathe, Kansas
Vice Chairperson	Randy Rhoads, Councilmember City of Lee's Summit, Missouri
Treasurer	Robert Stringfield, Legislator Jackson County, Missouri

**Prepared by:** MARC Department of Financial Affairs Dorothy Pope, Director

Office Address: 600 Broadway Kansas City, Missouri 64105-1554 (This page left blank intentionally)

## Comprehensive Annual Financial Report

### Year ended December 31, 2006

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## **Introductory Section**

Π



600 Broadway 300 Rivergate Center Kansas City, MO 64105-1554

> 816.474.4240 816.421.7758 fax

COMMISSIONERS

Michael Copeland Chairperson

Joshua K. Garry

Carl Gerlach

Betty Knight

Patrick A. McInemey

Troy Nash

Craig Porter

Randy Rhoads

Jim Schultz

Annabeth Surbaugh Robert Stringfield

> ADMINISTRATOR Molly McGovern

June 8, 2007

The Board of Commissioners Kansas and Missouri Metropolitan Culture District Commission

We are pleased to submit the comprehensive annual financial report of the Kansas and Missouri Metropolitan Culture District Commission (the Commission) which covers the years ended December 31, 2006 and 2005. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the Commission. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the Commission. All disclosures necessary to enable the reader to gain an understanding of the Commission's financial activities have been included. For additional analysis of the current year see the management and discussion and analysis included in the financial section beginning on page 21.

The comprehensive annual financial report is presented in three sections: introductory, financial and statistical. The introductory section includes this transmittal letter, a list of the Board of Commissioners, a Project structure overview and a District map. The financial section includes the management's discussion and analysis, the basic financial statements and supplemental schedules that provide additional detailed information, as well as the independent auditors' report on the financial statements and supplemental schedules. The statistical section includes demographic information about the Commission and the geographical area it serves.

The Board of Commissioners is responsible for establishing and maintaining internal control designed to ensure that the assets of the Commission are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. Internal control is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits requires estimates and judgments by management.

-

This report was prepared in conformity with accounting principles generally accepted in the United States of America established by both the Governmental Accounting Standards Board (GASB) and the Financial Accounting Standards Board (FASB). The basic financial statements have been subjected to an independent audit by the accounting firm of Cochran Head Vick & Co., P.C. The auditors' report on the basic financial statements is included in the financial section of this report.

#### The Reporting Entity and its Services

In the 1980s, civic leaders in the Kansas City area began developing plans for the establishment of a metropolitan culture district that would cross the state line, permitting both the Kansas and Missouri parts of the metropolitan area to support cultural activities. These plans culminated in the establishment of the Kansas and Missouri Metropolitan Culture District Compact (the BiState Compact) in 1994 (Sections 12-2536 to 12-2540, inclusive, of the Kansas Statutes Annotated and Sections 70.500 to 70.510, inclusive, of the Missouri Revised Statutes, as amended in 2000.)

After the BiState Compact was enacted by the legislatures in Missouri and Kansas and was approved by the U.S. Congress, former Missouri Governor Mel Carnahan and former Kansas Governor Bill Graves each named a task force to determine the first project under the BiState Compact. Former Governor Carnahan appointed Jack Craft, a Kansas City, Missouri, attorney, as chair of the Missouri BiState Task Force. Former Governor Graves appointed Steven Rose, a suburban newspaper publisher in Johnson County, Kansas, as the chair of the Kansas BiState Task Force. These task forces unanimously recommended that the restoration of Union Station and the creation of a world-class science museum be the focus of the BiState effort. This Science City at Union Station Project (the Original Project) was essentially two interrelated projects: the historic renovation and restoration of Union Station and the construction of an interactive, education-oriented science center, known as Science City at Union Station. Following a communitywide campaign, voters in four of the BiState Compact and a 1/8-cent retail sales tax. The Commission had oversight of the expenditure of public funds for the Original Project and any subsequent projects approved by the Commission.

The Commission is composed of 11 appointed officials. The governors of the states of Kansas and Missouri each appoint a citizen to the Commission. The BiState Compact states that the Governor of Missouri's appointee must be a member of the Missouri Arts Council or of the Missouri Humanities Council. Similarly, the Governor of Kansas' appointee must be a member of the Kansas Arts Commission or of the Kansas Commission for the Humanities. Additionally, each of the governing bodies of the four counties comprising the metropolitan culture district (the District) elects one of its respective members to the Commission. Each municipality within the District with a population in excess of 50,000 (Kansas City, Lee's Summit, and Independence, Missouri and Overland Park and Olathe, Kansas) also elects a member of its respective council to the Commission.

#### **Current Commission Members**

#### Kansas Members

Michael Copeland, City of Olathe appointee. Commission chairperson and appointed member of the Union Station Kansas City, Inc., Board of Directors. Mr. Copeland is mayor of the city of Olathe. Mr. Copeland also is the Kansas City regional president for Security Savings Bank in Olathe.

Joshua Garry, Governor's appointee and Commission member. Mr. Garry is the owner and operator of Garry & Associates, an insurance brokerage firm, and a member of the Kansas Arts Commission.

**Carl Gerlach**, City of Overland Park appointee and Commission member. Mr. Gerlach is mayor of the city of Overland Park, Kansas. Mr. Gerlach also is the director of marketing for Gill Studios, Inc., a screen printer for the promotional products industry.

Annabeth Surbaugh, Johnson County appointee and Commission member. Ms. Surbaugh is the Chairperson of the Johnson County, Kansas, Board of Commissioners. Ms. Surbaugh also owns and operates her own business.

#### Missouri Members

Betty Knight, Platte County appointee and Commission member. Ms. Knight is the presiding commissioner of Platte County, Missouri.

**Pat McInerney**, Governor's appointee and Commission member. Mr. McInerney currently is a member of the Missouri Humanities Council and is an attorney with Blackwell Sanders.

Troy Nash, Kansas City appointee and Commission member. Mr. Nash is a member of the Kansas City, Missouri, City Council. Mr. Nash also serves on a number of boards and commissions.

Craig Porter, Clay County appointee and Commission member. Mr. Porter is the eastern commissioner of the Clay County Commission. He is a businessman/developer.

**Randy Rhoads**, City of Lee's Summit appointee and Commission vice-chairperson. Mr. Rhoads is a member of the Lee's Summit, Missouri, City Council. He is special project manager for Black & Veatch.

Jim Schultz, City of Independence appointee and Commission member. Mr. Schultz is a member of the Independence City Council. He owns a small business.

**Robert Stringfield**, Jackson County appointee and Commission treasurer. Mr. Stringfield is a member of the Jackson County, Missouri, Legislature and is retired from Lucent Technologies and the U.S. Air Force.

The Commission encourages public attendance at its meetings. Residents of the District are invited to register to make public comment. Consideration is given to persons with special needs, and special accommodation is provided on request.

#### The Science City at Union Station Project

#### History and Background of Union Station

The Kansas City Terminal Railway Company hired Chicago architect Jarvis Hunt to design a new Union Station after the great flood of 1903 destroyed the previous West Bottoms station. The new station, located away from the Missouri River at 23rd and Main Streets, opened in 1914. At the time, it was the third-largest train station in North America, giving testament to Kansas City's growing importance as a transportation center and its leadership role in the National City Beautiful movement to enhance the beauty of urban centers.

At the height of its activity, Union Station served more than 200 trains a day. In 1921, for the only time in history, all of the World War I allied commanders were together as they arrived at Union Station for groundbreaking ceremonies for the Liberty Memorial, the only memorial honoring those who died in World War I. During World War II, nearly half of all American armed forces were deployed through Union Station. By 1973, rail traffic declined to six trains per day. By 1983, the station was closed except for an inflatable bubble housing the Amtrak depot offices and waiting room inside the Grand Hall and a restaurant in the East Wing. Amtrak left in 1985 and the restaurant closed in 1989, leaving the building empty and without maintenance.

As the result of the settlement of a six-year lawsuit between a Canadian redevelopment firm and the City of Kansas City, Missouri, ownership was conveyed to a nonprofit corporation, Union Station Assistance Corporation (USAC), in 1994. USAC then began an effort to restore Union Station and create Science City at Union Station.

#### **Renovation and Restoration of Union Station**

Union Station's 30,000-square-foot, 95-foot-high Grand Hall has been restored to its original condition as outlined in a Historic Structures Report and Treatment Plan. The space is open and free to the public and is suitable for civic events, private rental and community activities. Original restaurant and retail spaces provide similar services to visitors. Other historically significant areas (such as the Women's Waiting Room, Men's Smoking Room, North Waiting Room and balconies) have been restored, revealing once again the detail and grandeur of the 1914 construction.

Some areas of the building no longer retain enough of the original fabric to warrant restoration. These areas have been renovated in a manner compatible with the restored space and will serve

Science City, the visiting public and transportation needs. Some second and third floor space is being leased to third parties as office space including a branch of the U.S. Post Office.

Parking is provided in a 1000+ car surface parking lot and a below ground parking garage. The south front of Union Station is a landscaped entry plaza, and an elevated covered walkway from the nearby Crown Center Hotel, office and shopping complex on the east and south and the Crossroads District to the north helps to facilitate foot traffic. Intermodal transportation enhancements serve today's needs and provides facilities for future transportation plans.

Additional acreage located along the west property line of Union Station also has been acquired for use as a part of the Original Project.

#### **Creation of Science City**

The Kansas City Museum Association (the Museum), as creator and operator of Science City, is the primary tenant of Union Station. Science City itself combines elements of museums with aspects of theme parks, theater and science centers to provide immersion experiences.

The Museum occupies a large part of the renovated Union Station space, as well as a 60,000-square-foot addition. Other new construction includes a free-standing planetarium.

#### **The Operating Agreement**

The Commission's relationship with USAC and the Museum (together, the Owner Group) is governed by an Operating Agreement dated May 16, 1997. The Operating Agreement sets forth the respective rights and obligations of the Commission and the Owner Group. Since completion of the restoration of Union Station and the creation of a world-class science museum (Original Project), the Owner Group has continued to operate and maintain Union Station as a cultural facility. Science City is located in and constitutes a principle use of the Original Project. The Operating Agreement also requires that USAC lease the Original Project to the Commission for a term of 99 years and that the Commission sublease the Original Project to USAC and the Museum for a 99-year period. Pursuant to the Operating Agreement, USAC, the Museum and the Commission entered into a real estate agreement on July 1, 1998 restricting the use of the Original Project for a Cultural Facility; prohibiting the sale by USAC of the Original Project or any portion thereof or the assignment by USAC of its interests in the Original Project to governmental entities, for-profit organizations or individuals; and permitting sale or assignment of those interests only to organizations described in Section 501(c)(3) of the Internal Revenue Code of 1986, as amended. During 2000, the governance at Union Station was clarified with the completion of the mergers of Union Station Assistance Corporation, the Kansas City Museum Association, and the Union Station Project Consultants into a new company: Union Station Kansas City, Inc. (USKC) with agreements being signed in early 2001. The reshaping of the governance of Union Station is intended to enhance accountability and performance.

#### **Collection of the Sales Tax**

The BiState Compact mandates that the BiState Tax be administered, enforced and collected in the same manner and by the same procedure as other countywide sales taxes.

Those funds remaining after the completion of the Original Project have been used and will continue be used for further improvements to Union Station as approved by the Commission. Pursuant to the Sales Tax Escrow and Disbursement Agreement, the Commission originally agreed to make BiState Tax revenues available for payment of the costs of the Original Project. The Commission retained a portion of BiState tax revenues for budgeted administrative costs of the Commission.

#### **Termination of the Retail Sales Tax Collections**

The Commission established a Capital Improvement fund for Union Station, utilizing revenues collected in excess of \$118,000,000 which have been and continue to be collected from the original BiState retail sales tax terminated on March 31, 2002.

The excess tax revenues were received as a result of the system used by Kansas and Missouri to start and stop retail sales tax collections. Because such collections can start and stop only on a quarterly basis, and because the participating counties must notify the states well in advance of an intended termination of a sales tax, it is impossible to compute precisely when a particular sum will be collected and to then terminate the tax at that exact moment. The counties notified their respective state department of revenue in late 2001 to terminate the tax on March 31, 2002 resulting in the collection of excess revenues. Had the tax been terminated at the earlier quarter ending December 31, 2001, tax revenue collections would have fallen short of the stipulated \$118,000,000 amount needed to satisfy the contracts governing the Union Station project.

For sales tax collections generated within the state of Kansas, it is the policy of the State of Kansas to discontinue the distribution of sales tax collections after the taxes collected for the final month of taxation have been distributed. However, for sales tax collections generated within the state of Missouri, it is the policy of the State Department of Revenue to distribute all taxes attributed to the imposition of the BiState Retail Sales Tax. This includes any funds received after the tax termination date as a result of delinquent payments, problem refunds, and business audits.

#### **BiState Commission Union Station Capital Improvement Fund**

The Commission on September 26, 2002 authorized and directed a segregated fund be established to assure that the disposition of excess BiState sales taxes will be made in accordance with the expressed intent of the voters of the BiState District in authorizing the levy of BiState sales taxes. The segregated fund was established in an initial amount of \$2.5 million and the moneys deposited in "The BiState Commission Union Station Capital Improvement Fund" shall only be expended for those capital improvement projects for Union Station described in the BiState sales tax ballot language that was submitted to the voters of the BiState District, i.e., "to restore, repair, construct, reconstruct, remodel, acquire, furnish, and equip Union Station and a science museum known as Science City at Union Station [and] parking facilities", as the commission shall approve

from time to time. All other funds held by the Commission other than administrative funds were deposited into the BiState Commission Fund to be held until a specific purpose has been designated.

#### **Commission Administration**

Funds to administer the District are held in a segregated bank account and disbursed by resolution of the Commission in accordance with an approved annual budget. The BiState Annual Administration Budget, by law, is submitted before final adoption to each of the jurisdictions comprising the District for its review.

Idle funds in the administration account may be invested in direct obligations of the United States government, in certificates of deposit, which are fully insured by the Federal Deposit Insurance Corporation, or in deposit accounts fully collateralized by United States government securities, as outlined in the investment policy adopted by the Commission.

#### Economic Condition and Outlook

The Kansas City metropolitan area is a regional center for agribusiness, transportation, telecommunications, manufacturing, health care, trade, financial services and the federal government. In addition to the federal government (the area's largest single employer), major companies headquartered in the area include Hallmark Cards, Embarq, H&R Block and Burns and McDonnell. Other major employers include Sprint, DST Systems, Ford Motor Company, HCA Midwest Health System, the State of Missouri, the University of Kansas Medical Center and Wal-Mart Stores. The area's economy provides for a consistent and well-distributed earning and employment environment for its business sectors.

The Kansas City metropolitan area's proximity and ready access to geographical and population centers throughout the nation make it an attractive location for industrial product distribution and trade. This central location is advantageous for commuting to all parts of the United States and has enhanced Kansas City's development and posture as a major transportation center with a complete range of transportation facilities including a major highway network, 8 on-line railroads and the Kansas City International Airport (KCI). KCI handled over 10.6 million revenue passengers (emplaned and deplaned) in 2006, with 13 major airlines and 2 commuter lines serving 58 cities with non-stop service, as well as jet service to every part of the United States with flight times of about three hours to either coast.

#### Major Initiatives

#### For the Year

In 2006, the commission continued to consider whether to support specific additional projects at Union Station as to their appropriateness for funding support with BiState funds. All such projects must first be approved by the Commission and must be consistent with the Lease dated July 1, 1998 by and between the Commission and USKC, as successor by merger to Union Station Assistance Corporation. In determining whether to approve any project submitted by USKC for funding from the Union Station Fund, the Commission shall among other things consider

- The impact of the project on the current and future revenues of USKC that are devoted to the maintenance or improvement of Union Station and/or Science City;
- The popular or culture appeal of the project to the citizens of the BiState District and to the general public;
- Whether such project addresses any unmet goal or objective of the prior renovation of Union Station or construction of Science City, and
- Whether the project enhances the long term utility and viability of Union Station and/or Science City.

In 2005, the Commission tabled any new appropriation initiatives asking that first USKC provide their strategic plan for Union Station and Science City, indicating its long-term financial plan and projections and that the new museum directors present to the Commission their strategic vision and program before new projects be considered. Additional projects approved during 2006 include additional projects to the Sky Dome Planetarium at Union Station.

#### For the Future

The Commission will continue to exist with or without a continuation of the sales tax. With the completion of the Original Project at Union Station, the commission continues to ensure that future development and/or uses of Union Station and the immediate area are consistent with the Union Station Master Plan approved in the beginning, and that the public's interest is protected.

Future projects may be brought to a vote by the eligible counties in Kansas and Missouri whenever a county's governing body determines that participation in the district is in the best interest of the citizens of the county and that the levy of a sales tax to provide on a cooperative basis with other counties for financial support of the district is economically practical and cost beneficial to the citizens of the county.

#### Financial Information

#### Accounting and Financial Reporting

The Commission's primary source of income is the BiState Tax, which terminated March 31, 2002. This tax was a 1/8-cent retail sales tax on the purchase of tangible personal property sold at retail, the amount paid for certain specified services, the basic rate charged for certain utility services and the purchase of motor vehicles, trailers, boats and outboard motors.

Collection of the BiState Tax began April 1, 1997. For the year ended December 31, 2006, BiState Tax revenues received or accrued were \$1,812. Since inception of the tax, revenue received or accrued total \$121,465,832.

Under provisions of the Sales Tax Agreement, the Commission initially allocated tax dollars to provide for the budgeted administrative costs of the Commission during the term of the Sales Tax Agreement. Pursuant to an approved investment policy, the Commission invests any idle funds to generate interest income. To the extent these moneys were not sufficient to pay the administrative costs of the Commission relating to the Original Project, the Owner Group had agreed to cause the Commission to receive private contributions or other funds to pay those administrative costs.

The Commission's 2006 administrative expenses showed a decrease in annual expenditures over 2005. The Commission executed a 12-month agreement extension with the Mid-America Regional Council (MARC), to continue administrative, accounting and clerical support to the Commission until December 31, 2006.

This is the Commission's tenth comprehensive annual financial report and reflects financial activity for the years ended December 31, 2006 and 2005. The basic financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America and necessarily include amounts based on reliable estimates and judgments. The Commission's books are recorded on a modified accrual basis of accounting using a single special revenue fund. Significant accounting policies are presented in more detail in the notes to the basic financial statements.

#### Results of Operations - January 13, 1997 through December 31, 2006

The Commission began operations on January 13, 1997 when it held its first meeting. The BiState Tax retail sales tax was terminated on March 31, 2002, while the Original Project expenditures were incurred in the first three years. As such, the Commission had a deficit balance until sufficient sales taxes were collected to cover the Original Project expenditures. The following table reflects the year actual sales tax revenues were collected, the timing of \$118,000,000 in expenditures in accordance with the Operating Agreement and reflects the actual and anticipated disbursements for subsequent Capital Improvement projects and administrative expenses. The table also reflects that not all tax collections have been allocated.

			*	Actual and Anticipated Disbursements		
	Actual Sales		Actual Bistate	from Subsequent		Cumulative
Tax Year	Tax Revenues		Draw Approvals	Allocations		Balance
1997	\$ 15,565,626	\$	24,205,861 \$		6	(8,640,235)
1998	22,916,608		47,736,612			(33,460,239)
1999	24,366,422		45,258,527	-		(54,352,344)
2000	25,677,386		100,000	_		(28,774,958)
2001	26,016,910					(2,758,048)
2002	6,850,613			33,689		4,058,876
2003	20,599			1,087,150		2,992,325
2004	38,936			988,548		2,042,713
2005	10,920		— .	236,045		1,817,588
2006	1,812			113,783		1,705,617
2007 (Anticipated)		-		40,785		1,664,832
Subtotal	121,465,832		117,301,000	2,500,000		1,664,832
Reserved for administration expenditures	_		699,000	133,005		(832,005)
Total fund balance	\$ 121,465,832	\$	118,000,000 \$	2,633,005	5_	832,827

The above illustration does not include investment income.

#### Other Information

#### **GFOA Financial Reporting Program**

The Government Finance Officers Association of the United States and Canada (GFOA) has an award program for comprehensive annual financial reports. The program awards the Certificate of Achievement for Excellence in Financial Reporting to recognize conformance with the highest standards for preparation of state and local government financial reports.

To be awarded this prestigious national award, a government must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. The report must satisfy both GAAP and applicable legal requirements. The Certificate of Achievement is the highest form of recognition in the area of governmental accounting and financial reporting, and its attainment represents a significant accomplishment by the Commission.

A Certificate of Achievement is valid for a period of one year. The Commission received a Certificate of Achievement for the last nine years' reports. The Commission believes that this report continues to conform to the Certificate of Achievement program's requirements, and we are submitting it to the GFOA.

#### Acknowledgments

The preparation of this report could not have been accomplished without the cooperation and dedicated services of the Financial Affairs Department of MARC and Cochran Head Vick & Co., P.C.

Appreciation also is extended to the Commission's officers and Board of Commissioners for their diligence and support in planning and conducting the financial operations of the Commission in a responsible and progressive manner.

Respectfully submitted,

Merghugone

Molly McGovern Administrator

Kathy Mayhow

Kathy Mayhew MARC Accountant

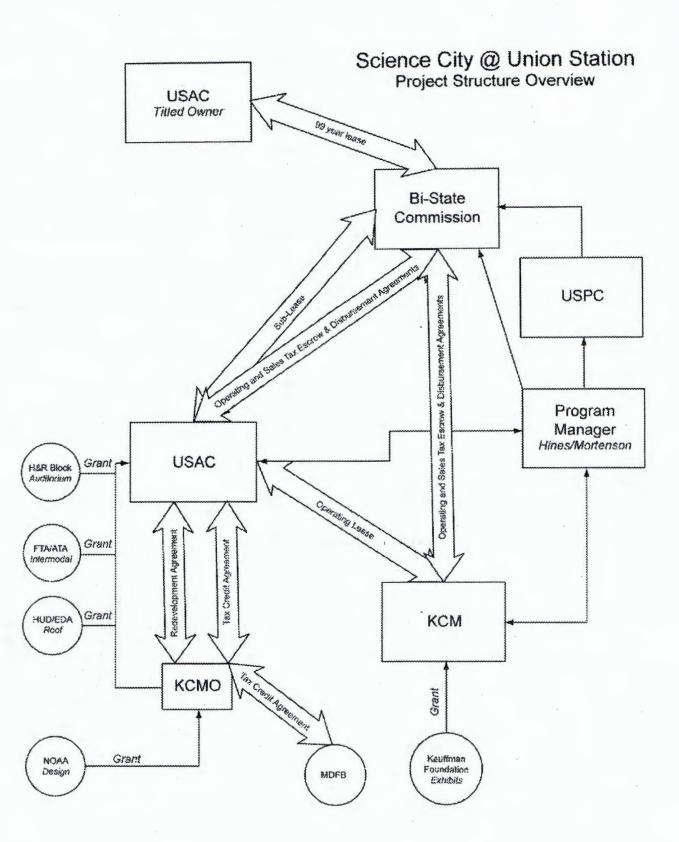
### KANSAS AND MISSOURI METROPOLITAN CULTURE DISTRICT COMMISSION

#### **BOARD OF COMMISSIONERS**

	The second
CURRENT COMMISSIONERS	OFFICE
Michael Copeland	Chairperson
Mayor, City of Olathe, Kansas	
Joshua Garry	
Kansas Arts Commission	
Carl Gerlach	
Mayor, City of Overland Park, Kansas	
Betty Knight	
Presiding Commissioner, Platte County, Missouri	
Pat McInerney	
Missouri Humanities Council	
Troy Nash	
Councilmember, City of Kansas City, Missouri	
Craig Porter	
Commissioner, Clay County, Missouri	
Randy Rhoads	Vice-Chairperson
Councilmember, City of Lee's Summit, Missouri	
Jim Schultz	
Councilmember, City of Independence, Missouri	
Robert Stringfield	Treasurer
Legislator, Jackson County, Missouri	
Annabeth Surbaugh	
Commissioner, Johnson County, Kansas	

#### MID-AMERICA REGIONAL COUNCIL STAFF

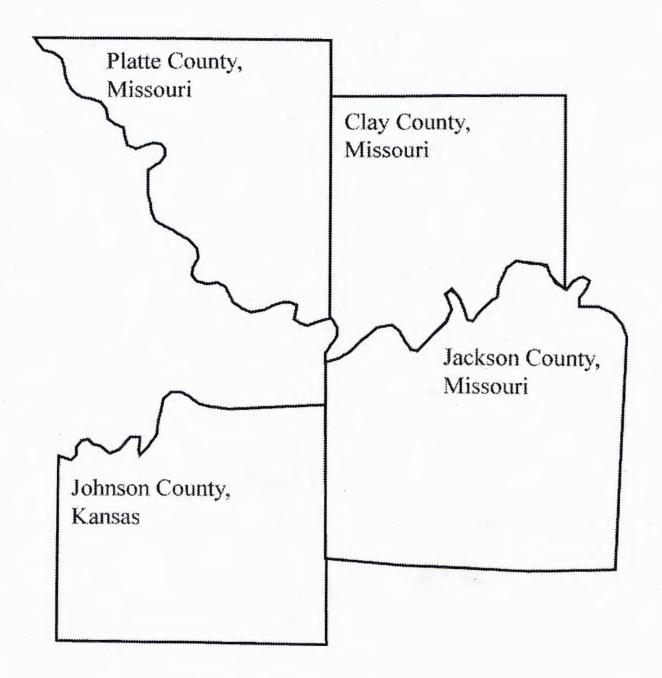
Sandra Hackman	Administrator to the Commission (until April 1999)		
Molly McGovern	Administrator to the Commission (April 1999–present)		



### Science City @ Union Station Project Structure Overview Key to Chart

BiState Commission	Kansas and Missouri Metropolitan Culture District Commission
USAC	Union Station Assistance Corporation
КСМ	Kansas City Museum Association
USPC	Union Station Project Consultants, Inc.
Program Manager	Hines/Mortenson USAC and the Museum have hired a joint venture of Hines, a Houston-based international development firm, and M.A. Mortenson Company, a Minneapolis- based national construction firm, to manage the design, construction, schedule and budget of the Project.
КСМО	City of Kansas City, Missouri
MDFB	Missouri Development Finance Board A Missouri body corporate and politic which authorized and issued: \$89.6 million Infrastructure Facilities Revenue Bonds, Series 1997A; \$22.4 million Infrastructure Facilities Revenue Bonds, Series 1997B; and \$9.1 million Infrastructure Facilities Revenue Bonds, Series 1997C to finance the Project.
H&R Block	H&R Block Foundation The Foundation's gift of \$2 million is restricted to construction of a theater or auditorium in Science City's Theater District.
Kauffman Foundation	Ewing Marion Kauffman Foundation The Foundation's gift of \$25 million to the Museum will be used to design and fabricate Science City exhibits.
FTA/ATA	Federal Transit Administration/Kansas City Area Transportation Authority USAC, as a subrecipient to the Kansas City Area Transportation Authority, is seeking \$28.7 million in FTA grants to assist in the development of intermodal transportation enhancements. The first \$17.225 million of the \$28.7 million in FTA grant proceeds have been dedicated for payment of transportation-related costs in the Project budget. Any grant proceeds in excess of that amount will be expended in transportation-related enhancements outside the scope of the Project. Of the \$28.7 million, the entire amount has been appropriated.
HUD/EDA	U.S. Department of Housing and Urban Development/Economic Development Administration A \$2.5 million HUD grant is restricted to roof replacement. A \$2.7 million EDA grant is restricted to roof replacement.
NOAA	National Oceanic and Atmospheric Administration USAC has received, as a subrecipient to the city of Kansas City, Missouri, a \$2.5 million grant, the proceeds of which paid a portion of the design cost of the Project.

Map of District



## Certificate of Achievement for Excellence in Financial Reporting

Presented to

Kansas and Missouri Metro Culture District Commission

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2005

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

**Executive Director** 

## **Financial Section**

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## **COCHRAN HEAD VICK & CO., P.C.**

**Certified Public Accountants** 

10034 NW Ambassador Dr. Kansas City, MO 64153 (816) 584-9955 Fax (816) 584-9958

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#### INDEPENDENT AUDITOR'S REPORT

The Board of Commissioners Kansas and Missouri Metropolitan Culture District Commission

We have audited the accompanying financial statements of the governmental activities and major fund of the Kansas and Missouri Metropolitan Culture District Commission (the Commission) as of and for the year ended December 31, 2006, which collectively comprise the Commission's basic financial statements, as listed in the accompanying table of contents. These financial statements are the responsibility of the Commission's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and major fund of the Commission as of December 31, 2006, and the respective changes in its financial position and the respective budgetary comparison for the Special Revenue Fund for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated May 30, 2007, on our consideration of the Commission's internal control structure over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

#### **Other Offices**

3717 North Oak Trafficway Kansas City, MO 64116 (816) 453-7014 (816) 453-7016 FAX

1333 Meadowlark Lane Kansas City, KS 66102 (913) 287-4433 (913) 287-0010 FAX

6700 Antioch Rd, Suite 460 Merriam, Kansas 66204 (913) 378-1100 (913) 378-1177 FAX

317 W. Young Warrensburg, MO 64093 (660) 747-9125 (660)747-9490 FAX The Management's Discussion and Analysis on pages 21 through 24 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The other supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The other supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

May 30, 2007

Colon Hos Vick & PC

#### Management's Discussion and Analysis

This section of the annual financial report of Kansas and Missouri Metropolitan Culture District Commission (the Commission) presents a discussion and analysis of the financial performance for the year ended December 31, 2006. The information contained here, as well as the information contained in the letter of transmittal, are intended to provide the reader with a well rounded picture of the Commission's financial condition.

#### **Financial Highlights**

• The assets of the Commission exceeded liabilities at the close of the most recent year by \$1,278,379 (*restricted net assets*). Of this amount, \$1,243,375 may be used to fund future development and/or uses of Union Station.

• Capital improvement expenses decreased \$122,262 from 2005. No new projects were approved by the Commission in 2006, but the Sky Dome Planetarium project had an additional \$23,330 approved in 2006 for a total budget of \$273,330. The Sky Dome Planetarium project had expenditures of \$113,783 in 2006.

#### The Basic Financial Statements

The basic financial statements of the Commission include the government-wide financial statements and the fund financial statements. The notes to the basic financial statements are essential for the reader's understanding of the financial statements. Other schedules are included in this report to provide additional information to the reader.

#### Government-wide Financial Statements

The government-wide financial statements present the results of the Commission's operations using the accrual basis of accounting, the basis of accounting used by private-sector businesses. These statements focus on the long-term financial picture of the Commission as a whole.

The Statement of Net Assets reports all of the Commission's assets and liabilities. Net assets, the difference between assets and liabilities, is an important measure of the Commission's overall financial health. Over time, the increases and decreases in net assets can be monitored to determine whether the Commission's financial position is improving or deteriorating.

The Statement of Activities shows how the net assets have changed during the fiscal year. The unique feature of this statement is how it shows the revenues and expenses related to specific programs. Since this statement is prepared on the accrual basis of accounting, all revenues and expenses are included, regardless of when cash is actually received.

The Commission has no component units.

#### **Fund Financial Statements**

The Commission uses only one type of fund, a governmental fund, to manage its resources. A fund is a fiscal entity with a set of self-balancing accounts recording financial resources, together with all related liabilities and residual equities and balances, and the changes therein. The accounts of the Commission are organized into one major fund, a Special Revenue Fund. The Special Revenue Fund is used to account for all revenues and expenditures of the Commission. The BiState Tax represents the Commission's primary source of revenue. Commission expenditures are legally restricted to projects approved by the Commission that restore, repair, construct, reconstruct, remodel, acquire, furnish and equip Union Station and Science City at Union Station and parking facilities.

#### Management's Discussion and Analysis

Governmental fund financial statements are prepared on the modified accrual basis. Under the modified accrual basis, revenues are recognized when they become measurable and available, and expenditures are recognized when the related fund liability is incurred. The focus, therefore, is on the short-term financial picture of the operations reported, rather than the Commission as a whole.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the Commission, assets exceeded liabilities by \$1,278,379 at December 31, 2006. Of the Commission's net assets, (\$35,004) are restricted to cover administrative expenses of the Commission. The balance (\$1,243,375) may be used to meet the Commission's approved Union Station projects.

The following table reflects the condensed Statement of Net Assets compared to the prior year.

#### Kansas and Missouri Metropolitan Culture District Commission

Statement of Net Assets

	December 31	Percent Increase Increase
	2006 2005	(Decrease) (Decrease)
Cash and investments	\$ 1,250,543 \$ 1,334,808 \$	
Receivables	<u> </u>	9,922 48
Total assets	<u>1,281,334</u> <u>1,355,677</u>	(74,343) (5)
Current liabilities	<b>2,955</b> <u>11,646</u>	<u>(8,691)</u> (75)
Total net assets - restricted	\$ <b>1,278,379</b> _\$1,344,031_\$	(65,652) (5) %

The following table summarizes the Commission's changes in net assets for the years ended December 31, 2006 and 2005.

#### Management's Discussion and Analysis

#### Kansas and Missouri Metropolitan Culture District Commission

#### Changes in Net Assets

		Year ended De	ecember 31	Increase	Percent Increase
	-	2006	2005	(Decrease)	(Decrease)
Revenues					
Sales tax	\$	1,812 \$	10,920 \$	(9,108)	(83) %
Investment income	_	62,815	42,221	20,594	49
Total revenues		64,627	53,141	11,486	22
Expenses					
Administration		16,496	31,468	(14,972)	(48)
Capital improvements	-	113,783	236,045	(122,262)	(52)
Total expenses		130,279	267,513	(137,234)	(51)
Change in net assets		(65,652)	(214,372)	148,720	(69)
Net assets - beginning of year		1,344,031	1,558,403	(214,372)	(14)
Net assets - ending of year	\$_	1,278,379 \$	1,344,031 \$	(65,652)	(5) %

The net assets of the Commission decreased in 2006 by \$65,652 as compared to a decrease of \$214,372 in 2005. On March 31, 2002 the retail sales tax was terminated, and so the only sales tax revenue earned in 2005 and 2006 is for delinquent payments, problem refunds, and business audits. The capital improvements expenses decreased \$122,262 in 2006. The Commission approved no new projects in 2006, but increased the Sky Dome Planetarium budget from \$250,000 in 2005 to \$273,330 in 2006.

#### Economic Condition and Next Year's Programs

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Unless a new sales tax is approved, the Commission's revenues are limited to the collection of delinquent or problem sales tax and investment income. The Commission has an unreserved fund balance of \$1,243,375 that is available for future development and/or uses of Union Station.

Management's Discussion and Analysis

#### **Requests for Information**

This financial report is designed to provide a general overview of the Commission's finances for all those with an interest. Questions concerning any of the information provided in this reports or requests for additional financial information should be addressed to the Administrator to the Commission, Mid-America Regional Council, 600 Broadway, Kansas City, Missouri 64105-1554.

**Basic Financial Statements** 

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## Statement of Net Assets

December 31, 2006

		Governmental Activities
Assets		
Cash and equivalents	\$	30,271
Investments		1,220,272
Accrued interest receivable		30,791
Total assets		1,281,334
Liabilities		
Accounts payable	-	2,955
Net assets - restricted	\$	1,278,379

See accompanying notes to the basic financial statements.

# Statement of Activities

# Year ended December 31, 2006

Function/Programs		Expenses	Operating Grants and Contributions	Net (Expense) Revenue and Changes in Net Assets
Governmental Activities:				
Administration	\$	16,496 \$		\$ (16,496)
Capital Improvement		113,783		(113,783)
Total governmental activities	\$	130,279		(130,279)
	Gei	neral revenues		
	S	ales taxes		1,812
	In	westment earning	S	62,815
		Total general rev	enues	64,627
Change in net assets				(65,652)
Net assets - beginning of year				1,344,031
Net assets - end of year				\$ 1,278,379

See accompanying notes to the basic financial statements.

Balance Sheet - Special Revenue Fund

		Decemb	er 31
	-	2006	2005
Assets			
Cash and equivalents	\$	30,271 \$	23,145
Investments		1,220,272	1,311,663
Sales taxes receivable		_	501
Accrued interest receivable	-	30,791	20,368
Total assets	=	1,281,334	1,355,677
Liabilities and fund balance			
Liabilities:			
Accounts payable	-	2,955	11,646
Fund balance:			
Designated for administrative expenditures		35,004	18,495
Unreserved	-	1,243,375	1,325,536
Total fund balance		1,278,379	1,344,031
Total liabilities and fund balance	\$	1,281,334 \$	1,355,677

See accompanying notes to the basic financial statements.

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# Statement of Revenues, Expenditures and Changes in Fund Balance - Special Revenue Fund

Year ended December 31,			
2006	2005		
•			
\$ 1,812	<b>2</b> \$ 10,920		
62,81	5 42,221		
64,62	53,141		
16,490	6 31,468		
113,783	3 236,045		
130,279	267,513		
(65,652	<b>2)</b> (214,372)		
1,344,031	1,558,403		
\$	9 \$ 1,344,031		
	\$ 1,81 62,81 64,62 16,49 113,78 130,27 (65,65 1,344,03		

See accompanying notes to the basic financial statements.

# Statement of Revenues and Expenditures Budget and Actual - Administration Special Revenue Fund

	Year ended December 31, 2006			Year ended December 31, 2005			
	Original/Final Budget	Actual	Variance - Positive (Negative)	Original/Final Budget	Actual	Variance - Positive (Negative)	
Revenues							
Investment income	\$\$_	\$		\$\$_	\$		
Total revenues							
Expenditures Administration:							
Legal fees	10,000	3,215	6,785	10,000	7,984	2,016	
Insurance	600	556	44	600	556	44	
MARC administrative							
services	11,658	5,407	6,251	11,658	8,018	3,640	
General administration:	,	,	,		-,	-,	
MARC accounting and							
clerical support	6,342	2,998	3,344	6,342	4,845	1,497	
Audit	4,500	3,000	1,500	5,600	4,205	1,395	
Other	2,900	1,320	1,580	8,000	5,860	2,140	
Total expenditures	36,000	16,496	19,504	42,200	31,468	10,732	
Other financing sources:							
Transfer in		33,005	(33,005)		45,000	(45,000)	
Excess (deficiency) of revenues over (under) expenditures							
and other financing sources	\$(36,000) \$	16,509 \$	(52,509)	\$ (42,200) \$	13,532 \$	55,732	

See accompanying notes to the basic financial statements.

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# Notes to the Basic Financial Statements

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## Notes to the Basic Financial Statements

December 31, 2006

#### 1. Reporting Entity and Significant Accounting Policies

#### **The Reporting Entity**

The Kansas and Missouri Metropolitan Culture District Commission (the Commission) came into existence in 1997 as a body corporate and politic and a political subdivision of the states of Kansas and Missouri. The Commission was formed for the promotion of cultural facilities and cultural activities within the Metropolitan Culture District (the District), pursuant to Kansas Annotated Statutes Sections 12-2536 to 12-2540 and Missouri Revised Statutes Sections 70.500 to 70.510 as amended in 2000. At this time, the Commission's primary focus is to ensure that the facilities continue to meet the definition of the Project for a term of 99 years. The Project is defined to be activities which contribute to and enhance aesthetic, artistic, historic, and social development and appreciation of the general public in accordance with the master plan.

The Commission, among other things, serves as the governing body of the District who administered a 1/8-cent retail sales tax (the BiState Tax) used as financial support for the Original Project. The BiState Tax was collected on retail sales in the District comprised of Johnson County in Kansas and Jackson, Clay and Platte Counties in Missouri.

The Commission is comprised of 11 appointed officials: one member of the governing body of each of the District's member counties, one member of the governing body of each municipality within the member counties with a population over 50,000, and one member of each state's arts or humanities councils.

The Commission is a stand-alone government. There are no component units related to the Commission that should be accounted for in the Commission's basic financial statements in accordance with Governmental Accounting Standards Board Statement No. 14, "The Financial Reporting Entity."

# Notes to the Basic Financial Statements (continued)

December 31, 2006

#### Significant Accounting Policies

The accounting policies of the Commission conform to accounting principles generally accepted in the United States of America as applicable to governmental entities.

#### **Government-wide and Fund Financial Statements**

#### Government-wide Financial Statements

The government-wide financial statements (i.e. the Statement of Net Assets and the Statement of Activities) report information on all of the governmental activities of the Commission. At December 31, 2006, all of the Commission's net assets are restricted by enabling legislation.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Due to the nature of the funding sources, there are no operating grants and contributions. Sales taxes and unrestricted investment earnings not properly included among program revenues are reported instead as general revenues.

#### Fund Financial Statements

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The Commission has one fund for financial statement presentation purposes. This governmental fund is a special revenue fund.

# Measurement Focus, Basis of Accounting and Financial Statement Presentation

#### Government-wide Financial Statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

# Notes to the Basic Financial Statements (continued)

#### December 31, 2006

#### Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Commission considers retail sales taxes available and susceptible to accrual if they are received within 60 days after year-end. Expenditures are recognized if incurred during the year and approved by the Commission within 60 days after year-end.

#### **Special Revenue Fund**

The Special Revenue Fund is used to account for all revenues and expenditures of the Commission. The BiState Tax represents the Commission's primary source of revenue. Commission expenditures are legally restricted to projects approved by the Commission that restore, repair, construct, reconstruct, remodel, acquire, furnish and equip Union Station and Science City at Union Station and parking facilities.

#### **Sales Taxes**

The BiState Tax was collected on all retail sales by each of the counties comprising the District. Sales taxes receivable has been recognized for all sales taxes that were collected by intermediary governments and forwarded to the Commission within 60 days of year end.

On August 1, 2002, the Commission took actions to terminate the Tax Escrow Agreement having fulfilled its responsibility pursuant to the Tax Escrow Agreement, including the payment of Original Project Costs of \$117,101,000 plus the \$200,000 transferred from administrative funds to the Project. Subsequently on September 26, 2002 the commission established "The BiState Commission Union Station Capital Improvement Fund" and "The BiState Commission Fund" custodial accounts utilizing revenues collected in excess of \$118,000,000 which have been and continue to be collected from the original BiState retail sales tax terminated on March 31, 2002.

### Long-Term Leases

Lease agreements as required by the Operating Agreement were signed on July 1, 1998 with Union Station Assistance Corporation (USAC) who in 2001 became Union Station Kansas City, Inc. (USKC). Under these agreements, USKC, Inc. will lease the Project to the Commission for

# Notes to the Basic Financial Statements (continued)

# December 31, 2006

a term of 99 years, and the Commission will sublease the Project to USKC, Inc. and the Museum for a 99-year period. The leases restrict the use of the Project as a Cultural Facility and place conditions on the sale or assignment of the interests in the Project.

#### Assets, Liabilities and Net Assets or Equity

**Cash and Equivalents** – Cash on hand, cash in demand accounts at financial institutions and short-term, highly liquid investments that are readily convertible in known amounts of cash. Interest bearing deposit accounts are reported at cost plus accrued interest.

**Investments** – The Commission reports its investments at fair value that is determined by quoted market prices. Investment income, including changes in the fair value of investments, is recognized as revenue in the financial statements. As of December 31, 2006 investments consisted of amounts invested in the Kansas Municipal Investment Pool.

Sales Taxes Receivable – Retail sales tax that has been received within 60 days after year-end.

**Equity Classifications** – In the government-wide financial statements, equity is classified as restricted net assets that consists of assets restricted for the sole use of the Commission's expenditures to include project and capital improvements at Union Station and the related administrative expenses.

#### 2. Stewardship, Compliance and Accountability

# **Budgetary Control**

As provided by law, an annual budget for all Commission administrative expenditures is prepared and adopted. The Commission's proposed annual budget for administrative expenditures (the budget) is given preliminary approval by a majority vote of the Board of Commissioners. Upon approval by the commissioners, the budget is submitted to the governing bodies of the counties comprising the District and to each city represented on the Commission for their review. Thereafter, the Board of Commissioners adopts the budget as final for the ensuing budget year. The budget is reviewed and approved by the Board of Commissioners and is considered to be a legally adopted budget as defined by GAAP. The legal level of budgetary control is at the fund level. Management may not amend the budget without seeking the approval of the Board of Commissioners. No budget amendments were made during 2006 or 2005.

# Notes to the Basic Financial Statements (continued)

#### December 31, 2006

The budget for the administrative expenditures in the Special Revenue Fund is prepared on the modified accrual basis of accounting. Annual budgets are not prepared for the Project or Capital Improvement portion of the Special Revenue Fund. A reconciliation of the budgetary statement to the GAAP-basis statement follows:

	December 31			- 31
		2006		2005
Revenues - budgetary basis	S	_	\$	
Revenues of nonbudgeted activities	· .	64,627		53,141
Revenues - GAAP basis	\$	64,627	\$	53,141
Expenditures - budgetary basis Expenditures of nonbudgeted activities	\$	16,496 113,783	\$	31,468 236,045
Expenditures - GAAP basis	\$	130,279	\$	267,513

#### Variances with Final Budget

Variances with the final administrative expenditures budget for the year ended December 31, 2006 resulted in a positive variance of \$19,504. Almost half of the positive variance (\$9,595) is due to a decrease in fees for the Mid-America Regional Council's administrative and accounting services. The next largest decrease was due to a positive variance of \$6,785 in legal fees.

#### 3. Deposits and Investments

The Commission's Investment Policy and the Sales Tax Agreement authorize the Commission to invest in direct obligations of the United States government, certificates of deposit or demand deposit accounts. The Commission may also invest in the State of Kansas Municipal Investment Pool. The Pool is operated by the State Treasurer, is not an SEC registered pool and is regulated by the Pooled Money Investment Board. The reported value is the same as the fair value of the pool shares.

# Notes to the Basic Financial Statements (continued)

## December 31, 2006

At December 31, 2006 and 2005, the carrying values of deposits and investments are summarized as follows:

	2006	2005
Cash and equivalents	\$ 30,271	\$ 23,145
Investments:		
Kansas Municipal Investment Pool	1,220,272	1,311,663
Total deposits and investments	\$ <u>1,250,543</u>	\$

Custodial Credit Risk – Custodial credit risk represents the risk that, in the event of the failure of a depository financial institution, the Commission will not be able to recover deposits and investments or will not be able to recover collateral securities that are in the possession of an outside party. The Commission's policy is to collateralize the demand deposits and repurchase agreements with securities held by the financial institution's agent and in the Commission's name. At December 31, 2006, the Commission's deposits were fully insured by Federal depository insurance.

Interest Rate Risk – The Commission does not have a formal policy for managing its exposure to fair value losses arising from increasing interest rates. At December 31, 2006, the Commission's funds were invested in the Kansas Municipal Investment Pool, which carries a maturity of less than one year.

# Notes to the Basic Financial Statements (continued)

# December 31, 2006

Credit Risk and Concentrations of Credit Risk – Credit risk for deposits and investments represents the possibility that the issuer/counterparty to an investment will be unable to fulfill its obligations. The Commission's investment policy limits investments to direct obligations of the United States government and the Kansas Municipal Investment Pool. Presented below is the actual rating by Standard & Poor's as of year end for each investment type, as well as the issuers of securities, and the respective fair value of those securities that represent 5% or more of total Commission's investment:

		Rating as of	
Investment Type	Fair Value	12/31/2006	Percentage
Kansas Municipal Investment Pool	\$1,220,272	AAA	100%

# 4. Sales Tax

Sales tax accrued but not yet received as of December 31, 2006 and 2005 was:

	 2006	2005
Sales tax receivable:		
Clay County	\$ \$	501
Total sales tax receivable	\$ \$	501

Sales tax revenues received or accrued as of December 31, 2006 and 2005 were:

	 2006	2005
Sales tax revenue:		
Clay County	\$ 449 \$	9,335
Platte County	 1,363	1,585
Total sales tax revenue	\$ <u>1.812</u> \$_	10,920

# Notes to the Basic Financial Statements (continued)

December 31, 2006

#### 5. Fund Balance

Pursuant to the Sales Tax Agreement, initial fund balance was reserved for \$899,000 for administrative expenditures of the Commission which were later reduced to \$699,000. An additional \$133,005 has been transferred from excess Project funds back to the administrative account with a net balance of \$832,005. As of December 31, 2006 and 2005, cumulative administrative expenditures net of interest and other income totaled \$797,001 and \$780,505, respectively, and the remaining fund balance reserved for administrative expenditures was \$35,004 and \$18,495, respectively. The unreserved fund balance had a balance of \$1,243,375 at December 31, 2006 and a balance of \$1,325,536 at December 31, 2005.

# 6. Mid-America Regional Council Agreement

The Commission's contract with the Mid-America Regional Council (MARC) to provide administrative, accounting and clerical services expired on December 31, 2005 and was renewed for an additional 12-month period through December 31, 2006. Total expenditures to MARC for services provided to the Commission were \$8,405 and \$12,863 for the years ended December 31, 2006 and 2005, respectively. Additionally, the Commission reimburses MARC for incidental costs that are in accordance with the Commission's approved budget and are authorized for payment. These costs totaled \$1,109 and \$2,304 for the years ended December 31, 2006 and 2005, respectively.

#### 7. Risk Management

The Commission is exposed to various risks of loss related to claims or complaints arising in the ordinary course of Commission activities. The Commission retains liability of \$10,000 for each indemnifiable loss, with specific excess coverage purchased commercially in the amount of \$2,000,000. The Commission and its members also are subject to the protection of sovereign immunity. No reductions in insurance coverage have occurred and there have been no settlements that exceeded coverages in each of the past three years.

#### 8. Commitments and Projects

During 2006, the Commission amended one project and increased funding from the BiState Commission Capital Improvement Fund. The Planetarium project was amended from \$250,000 to \$273,330.

# Supplemental Financial Schedules

The supplemental financial schedules contain more detailed information than the basic financial statements. This information is presented to provide additional financial information in order to better inform the users of the basic financial statements.

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# Schedule of Revenues, Expenditures and Changes in Fund Balance by Activity - Special Revenue Fund Year ended December 31, 2006

	Project	Administration	Capital Improvement	Total
Revenues Sales tax: Clay County Platte County	\$	— \$ —	— \$ —	449 1,363
Total sales tax	1,812	_	_	1,812
Interest income	55,804		7,011	62,815
Total revenues	57,616		7,011	64,627
Current Expenditures Administration: Legal fees Insurance	—	3,215 556	Ξ	3,215 556
MARC administrative services	-	5,407		5,407
General administration: MARC accounting and clerical support Audit Bank fees Other		2,998 3,000 211 1,109	Ξ	2,998 3,000 211 1,109
Capital improvement: Sky Dome Planetarium	_	-	113,783	113,783
Total current expenditures		16,496	113,783	130,279
Other financing sources (uses): Transfer in (out)	(33,005)	33,005		
Net change in fund balance Fund balance at beginning of year Fund balance at end of year	24,611 <u>1,126,799</u> \$ <u>1,151,410</u> \$	16,509 18,495 <u>35,004</u> \$	(106,772) <u>198,737</u> <u>91,965</u> \$	(65,652) 1,344,031 1,278,379

# Schedule of Revenues, Expenditures and Changes in Fund Balance by Activity - Special Revenue Fund Cumulative to December 31, 2006

Project         Administration         Improvement         Total           Revenues           Sales tax:         Clay County         \$ 15,706,305         -         \$ -         \$ 48,512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         -         54,8512,983         -         54,8512,983         -         54,8512,983         -         54,8512,983         -         54,8512,983         -         -         54,8512,983         -         54,8512,983         -         -         54,853,2725         -         -         121,465,832         -         121,935,616         -         -         -         -         54,853         -         66,855			Project	Administration	Capital	Total
Sales tax:       \$ 15,706,305 \$ \$ _ \$ _ \$ 15,706,305         Clay County       48,512,983       \$ 48,512,983         Johnson County       5,412,819       \$ 5,412,819         Phate County       5,412,819       \$ 5,412,819         Total sales tax       121,465,832       \$ 5,412,819         Total sales tax       121,465,832       \$ 18,3725         Other income       99       \$ 18,3725         Other income       99       \$ 99,922         Total sales tax       121,784,415       100,021       51,180         Zhypeditures       _ \$ 99       \$ 99       _ \$ 99         Total revenues       121,784,415       100,021       51,180       121,935,616         Expenditures       _ \$ 99       _ \$ 99       _ \$ 99       _ \$ 99         Amounts disbursed to Missouri       _ \$ 0,002       _ \$ 040,092       _ \$ 040,092         Insurace       _ \$ 66,855       _ \$ 66,855       _ \$ 66,855         MARC administration:       _ \$ 17,8623       _ \$ 178,623       _ \$ 178,623         General administration:       _ \$ 85,045       _ \$ 85,045       _ \$ 85,045         MARC accounting and clerical support       _ \$ 108,628       _ \$ 043,471       _ \$ 29,432 </th <th></th> <th></th> <th>Troject</th> <th>Administration</th> <th>mprovement</th> <th>A Star</th>			Troject	Administration	mprovement	A Star
$\begin{array}{cccccccccccccccccccccccccccccccccccc$						
Jackson County       48,512,983       —       48,512,983         Johnson County       5,412,819       —       —       5,433,725         Phate County       5,412,819       —       —       5,412,819         Total sales tax       121,465,832       —       —       121,465,832         Interest income       318,583       99,922       51,180       469,685         Other income       —       99       —       99         Total revenues       121,784,415       100,021       51,180       121,935,616         Expenditures       Project:       —       404,092       —       404,092         Amounts disbursed to Missouri       —       —       66,855       —       66,855         MARC administrative       —       173,01,000       —       —       117,301,000         Addit Gees       —       404,092       —       404,092       —       404,092         Insurance       —       66,855       —       66,855       —       66,855         MARC accounting and clerical support       —       108,628       —       108,628       —       108,628         Capital improvement:       —       24,347       —       24,347			15 706 205			15 706 205
Johnson County       51,833,725       —       —       51,833,725         Plate County       5,412,819       —       —       5,412,819         Total sales tax       121,465,832       —       —       121,465,832         Interest income       318,583       99,922       51,180       469,685         Other income       —       99       —       99         Total revenues       121,784,415       100,021       51,180       121,935,616         Expenditures       Project:       —       —       —       99       —       99         Administration:       —       —       —       404,092       —       404,092         Insurance       —       —       66,855       —       66,855         MARC administrative       —       178,623       —       178,623         General administrative       —       108,628       —       108,628         MARC accounting and clerical support       —       108,628       —       108,628         MARC Accounting and clerical support       —       24,347       —       24,347         Capital improvement:       —       24,347       —       24,347         Capital improvement: <td></td> <td>\$</td> <td></td> <td>\$ - \$</td> <td></td> <td></td>		\$		\$ - \$		
Plate County $5,412,819$				—	_	
Total sales tax       121,465,832         121,465,832         Interest income       318,583       99,922       51,180       469,685         Other income        99        99         Total revenues       121,784,415       100,021       51,180       121,935,616         Expenditures       Project:         404,092         Project:         66,855        66,855         MARC administrative         66,855        66,855         MARC administrative        178,623        178,623         General administration:        108,628        108,628         MARC accounting and clerical support        108,628        29,432         Other        24,347        24,347         Capital improvement:         500,000       50,000         Real Facility         500,000       500,000         Adfit         500,000       500,000         Sky Dome Planetarium         500,000       500,000	Johnson County				_	
Interest income $318,583$ $99,922$ $51,180$ $469,685$ Other income $99$ $ 99$ $ 99$ Total revenues $121,784,415$ $100,021$ $51,180$ $121,935,616$ Expenditures         Project:         Amounts disbursed to Missouri $117,301,000$ $ 117,301,000$ Administration: $ 404,092$ $ 404,092$ Insurance $ 66,855$ $ 66,855$ MARC administrative $ 178,623$ $ 178,623$ General administration: $ 108,628$ $ 108,628$ MARC accounting and clerical support $ 108,628$ $ 29,432$ $ 24,347$ Capital improvement: $ 24,347$ $ 24,347$ $ 24,34591$ AMTRAK Depot Project $  500,000$ $50,000$ $50,000$ Retal Facility $  500,000$ $50,000$ $50,000$ </td <td>Platte County</td> <td></td> <td>5,412,819</td> <td></td> <td></td> <td>5,412,819</td>	Platte County		5,412,819			5,412,819
Other income	Total sales tax		121,465,832	_	_	121,465,832
Total revenues         121,784,415         100,021         51,180         121,935,616           Expenditures Project: Amounts disbursed to Missouri Development Finance Board         117,301,000         —         —         117,301,000           Administration: Legal fees         —         404,092         —         404,092           Insurance         —         66,855         —         66,855           MARC administrative services         —         178,623         —         178,623           General administration: MARC accounting and clerical support         —         108,628         —         108,628           Audit         —         24,347         —         24,347           Capital improvement: Rental Facility         —         —         434,591         434,591           Rail Exhibit         —         —         550,000         550,000         550,000           Paleo Prep Lab         —         —         500,000         500,000         500,000           Sky Dome Planetarium         —         269,527         269,527         269,527         269,527           Train Exhibit         —         —         18,849         18,849         18,849           Total expenditures         117,301,000         897,022	Interest income		318,583	99,922	51,180	469,685
Expenditures Project: Amounts disbursed to Missouri Development Finance Board         117,301,000         —         117,301,000           Administration: Legal fees         —         404,092         —         404,092           Insurance         —         66,855         —         66,855           MARC administrative services         —         178,623         —         178,623           General administration: MARC accounting and clerical support         —         108,628         —         108,628           Audit         —         85,045         —         85,045           Bank fees         —         29,432         —         29,432           Other         —         —         434,591         434,591           AMTRAK Depot Project         —         —         434,591         434,591           AMTRAK Depot Project         —         —         500,000         500,000           Sky Dome Planetarium         —         —         269,527         269,527           Train Exhibit         —         —         18,849         18,849           Total expenditures         117,301,000         897,022         2,459,215         120,657,237           Other financing sources (uses):         _         _ <t< td=""><td>Other income</td><td></td><td></td><td>99</td><td></td><td>99</td></t<>	Other income			99		99
Project:       Amounts disbursed to Missouri         Development Finance Board       117,301,000       —       —       117,301,000         Administration:       —       404,092       —       404,092         Legal fees       —       404,092       —       404,092         Insurance       —       66,855       —       66,855         MARC administrative       —       178,623       —       178,623         General administration:       —       108,628       —       108,628         MARC accounting and clerical support       —       108,628       —       108,628         Audit       —       29,432       —       29,432         Other       —       24,347       —       24,347         Capital improvement:       —       —       434,591       434,591         Rental Facility       —       —       686,248       686,248         Rail Exhibit       —       —       500,000       500,000         Paleo Prep Lab       —       —       18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):       (3,332,005)	Total revenues		121,784,415	100,021	51,180	121,935,616
Project:       Amounts disbursed to Missouri         Development Finance Board       117,301,000       —       —       117,301,000         Administration:       —       404,092       —       404,092         Legal fees       —       404,092       —       404,092         Insurance       —       66,855       —       66,855         MARC administrative       —       178,623       —       178,623         General administration:       —       108,628       —       108,628         MARC accounting and clerical support       —       108,628       —       108,628         Audit       —       29,432       —       29,432         Other       —       24,347       —       24,347         Capital improvement:       —       —       434,591       434,591         Rental Facility       —       —       686,248       686,248         Rail Exhibit       —       —       500,000       500,000         Paleo Prep Lab       —       —       18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):       (3,332,005)	Expenditures					
Amounts disbursed to Missouri       117,301,000						
Development Finance Board         117,301,000           117,301,000           Administration:         Legal fees          404,092          404,092           Insurance          66,855          66,855           MARC administrative          178,623          178,623           General administration:          186,628          108,628           Audit          85,045          85,045           Bank fees          29,432          29,432           Other          24,347          24,347           Capital improvement:           666,248         686,248           Rental Facility           434,591         434,591           AMTRAK Depot Project           550,000         500,000           Paleo Prep Lab           500,000         500,000           Sky Dome Planetarium          269,527         269,527         120,657,237           Other financing sources (uses):          117,301,000         899,000						
Administration:			117,301,000			117,301,000
Legal fees        404,092        404,092         Insurance        66,855        66,855         MARC administrative        66,855        66,855         MARC administration:        178,623        178,623         General administration:        108,628        108,628         Audit        85,045        85,045         Bank fees        29,432        29,432         Other        24,347        24,347         Capital improvement:         434,591       434,591         Rental Facility         686,248       686,248         Rail Exhibit         500,000       50,000         Paleo Prep Lab         500,000       50,000         Sky Dome Planetarium         269,527       269,527         Train Exhibit         18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Cother financing sources (uses):						
Insurance       —       66,855       —       66,855         MARC administrative       —       178,623       —       178,623         General administration:       —       108,628       —       108,628         Audit       —       85,045       —       85,045         Bank fees       —       29,432       —       29,432         Other       —       24,347       —       24,347         Capital improvement:       —       —       434,591       434,591         Rail Exhibit       —       —       66,925       66,248         Rail Exhibit       —       —       24,347       —         AMTRAK Depot Project       —       —       434,591       434,591         Rail Exhibit       —       —       550,000       550,000         Paleo Prep Lab       —       —       500,000       500,000         Sky Dome Planetarium       —       —       18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):       .       .       …       …       …         Administrative revenue allocation       (899				404 092		404,092
MARC administrative services       -       178,623       -       178,623         General administration:       -       108,628       -       108,628         Audit       -       85,045       -       85,045         Bank fees       -       29,432       -       29,432         Other       -       24,347       -       24,347         Capital improvement:       -       -       434,591       434,591         Rental Facility       -       -       434,591       434,591         AMTRAK Depot Project       -       -       686,248       686,248         Rail Exhibit       -       -       500,000       500,000         Paleo Prep Lab       -       -       500,000       500,000         Sky Dome Planetarium       -       -       269,527       269,527         Train Exhibit       -       -       18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):       (2,500,000)       -       -       -         Administrative revenue allocation       (899,000)       -       -       -         Capital improvem			_			
services       —       178,623       —       178,623         General administration:       MARC accounting and clerical support       —       108,628       —       108,628         MARC accounting and clerical support       —       108,628       —       108,628       —       108,628         Audit       —       85,045       —       85,045       _       85,045         Bank fees       —       29,432       —       29,432       _       29,432         Other       —       24,347       —       24,347       _       24,347         Capital improvement:       —       —       434,591       434,591         Rental Facility       —       —       686,248       686,248         Rail Exhibit       —       —       500,000       500,000         Sky Dome Planetarium       —       —       269,527       269,527         Train Exhibit       —       —       18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):       _       _       _       _       _         Administrative revenue allocation       (899,000)       _ </td <td></td> <td></td> <td></td> <td>00,055</td> <td></td> <td>,</td>				00,055		,
General administration:       MARC accounting and clerical support       108,628       108,628         MARC accounting and clerical support       85,045       85,045         Audit       85,045       85,045         Bank fees       29,432       29,432         Other       24,347       24,347         Capital improvement:       -       434,591         Rental Facility       -       -         AMTRAK Depot Project       -       -         Anil Exhibit       -       -         Anil Exhibit       -       -         Bank fees       -       -         AMTRAK Depot Project       -       -         Anti Exhibit       -       -         -       550,000       550,000         Paleo Prep Lab       -       -         -       -       269,527         Train Exhibit       -       -       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):       -       -       -       -       -         Administrative revenue allocation       (899,000)       -       -       -       - <t< td=""><td></td><td></td><td></td><td>178 623</td><td></td><td>178 623</td></t<>				178 623		178 623
MARC accounting and clerical support        108,628        108,628         Audit        85,045        85,045         Bank fees        29,432        29,432         Other        24,347        24,347         Capital improvement:         686,248       686,248         Rail Exhibit         686,248       686,248         Rail Exhibit         500,000       550,000         Paleo Prep Lab         500,000       500,000         Sky Dome Planetarium         269,527       269,527         Train Exhibit         18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):              Administrative revenue allocation       (899,000)             Capital improvement allocation       (2,500,000)        2,500,000           Total other financing sources (uses)       (3,332,0				170,025		170,025
Audit				100 (20		108 628
Bank fees       — $29,432$ — $29,432$ Other       — $24,347$ — $24,347$ Capital improvement:       — $24,347$ — $24,347$ Rental Facility       —       — $434,591$ $434,591$ AMTRAK Depot Project       —       — $686,248$ $686,248$ Rail Exhibit       —       — $550,000$ $550,000$ Paleo Prep Lab       —       — $500,000$ $500,000$ Sky Dome Planetarium       —       — $269,527$ $269,527$ Train Exhibit       —       — $18,849$ $18,849$ Total expenditures $117,301,000$ $897,022$ $2,459,215$ $120,657,237$ Other financing sources (uses): $(2,500,000)$ —       —       —         Administrative revenue allocation       (899,000) $899,000$ —       —         Transfer in (out) $66,995$ (66,995)       —       —         Capital improvement allocation $(2,500,000)$ — $2,500,000$ —         Total other financing sources (uses): $(3,332,005)$			_			
Other       - $24,347$ - $24,347$ Capital improvement:       -       - $434,591$ $434,591$ Rental Facility       -       - $434,591$ $434,591$ AMTRAK Depot Project       -       - $686,248$ $686,248$ Rail Exhibit       -       - $550,000$ $550,000$ Paleo Prep Lab       -       - $500,000$ $500,000$ Sky Dome Planetarium       -       - $269,527$ $269,527$ Train Exhibit       -       - $18,849$ $18,849$ Total expenditures       117,301,000 $897,022$ $2,459,215$ $120,657,237$ Other financing sources (uses):       -       -       -       -       -         Administrative revenue allocation       (899,000)       899,000       -       -       -         Capital improvement allocation       (2,500,000)       -       2,500,000       -       -         Total other financing sources (uses)       (3,332,005) $832,005$ $2,500,000$ -       -         Excess of revenues       over expenditures and other sources (uses): $1,151,410$						
Capital improvement:       —       —       434,591       434,591         Rental Facility       —       —       434,591       434,591         AMTRAK Depot Project       —       —       686,248       686,248         Rail Exhibit       —       —       686,248       686,248         Rail Exhibit       —       —       550,000       550,000         Paleo Prep Lab       —       —       500,000       500,000         Sky Dome Planetarium       —       —       269,527       269,527         Train Exhibit       —       —       18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):       117,301,000       899,000       —       —         Administrative revenue allocation       (899,000)       899,000       —       —         Transfer in (out)       66,995       (66,995)       —       —         Capital improvement allocation       (2,500,000)       —       2,500,000       —         Total other financing sources (uses):       (3,332,005)       832,005       2,500,000       —         Excess of revenues       over expenditures and other sources					_	
Rental Facility       —       —       434,591       434,591         AMTRAK Depot Project       —       —       686,248       686,248         Rail Exhibit       —       —       550,000       550,000         Paleo Prep Lab       —       —       500,000       500,000         Sky Dome Planetarium       —       —       269,527       269,527         Train Exhibit       —       —       18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):       _       _       _       _       _         Administrative revenue allocation       (899,000)       899,000       _       _       _         Transfer in (out)       66,995       (66,995)       _       _       _       _         Capital improvement allocation       (2,500,000)       _       _       _       _       _         Total other financing sources (uses)       (3,332,005)       832,005       2,500,000       _       _         Excess of revenues       _       _       _       _       _       _       _         over expenditures and other sources (uses):       1,151,				24,347	-	24,347
AMTRAK Depot Project       —       —       686,248       686,248         Rail Exhibit       —       —       550,000       550,000         Paleo Prep Lab       —       —       500,000       500,000         Sky Dome Planetarium       —       —       269,527       269,527         Train Exhibit       —       —       18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):             Administrative revenue allocation       (899,000)       899,000       —          Transfer in (out)       66,995       (66,995)            Capital improvement allocation       (2,500,000)        2,500,000          Total other financing sources (uses)       (3,332,005)       832,005       2,500,000          Excess of revenues               over expenditures and other sources (uses):       1,151,410       35,004       91,965       1,278,379         Fund balance at beginning of period       —					101 501	10 1 501
Rail Exhibit			_			
Paleo Prep Lab	AMTRAK Depot Project					
Sky Dome Planetarium	Rail Exhibit					
Sky Dome Planetarium       —       —       269,527       269,527         Train Exhibit       —       —       18,849       18,849         Total expenditures       117,301,000       897,022       2,459,215       120,657,237         Other financing sources (uses):       Administrative revenue allocation       (899,000)       899,000       —       —         Administrative revenue allocation       (899,000)       899,000       —       —       —         Total other financing sources (uses)       (2,500,000)       —       2,500,000       —       —         Total other financing sources (uses)       (3,332,005)       832,005       2,500,000       —       —         Excess of revenues       over expenditures and other sources (uses):       1,151,410       35,004       91,965       1,278,379         Fund balance at beginning of period       —       —       —       —       —       —	Paleo Prep Lab			_		
Train Exhibit					269,527	269,527
Other financing sources (uses):       Administrative revenue allocation       (899,000)       899,000       —       —       —         Administrative revenue allocation       (899,000)       899,000       —       … <td>Train Exhibit</td> <td></td> <td></td> <td></td> <td>18,849</td> <td>18,849</td>	Train Exhibit				18,849	18,849
Administrative revenue allocation       (899,000)       899,000           Transfer in (out)       66,995       (66,995)           Capital improvement allocation       (2,500,000)        2,500,000          Total other financing sources (uses)       (3,332,005)       832,005       2,500,000          Excess of revenues over expenditures and other sources (uses):       1,151,410       35,004       91,965       1,278,379         Fund balance at beginning of period	Total expenditures		117,301,000	897,022	2,459,215	120,657,237
Administrative revenue allocation       (899,000)       899,000           Transfer in (out)       66,995       (66,995)           Capital improvement allocation       (2,500,000)        2,500,000          Total other financing sources (uses)       (3,332,005)       832,005       2,500,000          Excess of revenues over expenditures and other sources (uses):       1,151,410       35,004       91,965       1,278,379         Fund balance at beginning of period	Other financing sources (uses):					
Transfer in (out) Capital improvement allocation66,995' (2,500,000)(66,995) (2,500,000)Total other financing sources (uses)(3,332,005)832,0052,500,000Excess of revenues over expenditures and other sources (uses):1,151,41035,00491,9651,278,379Fund balance at beginning of period			(899.000)	899.000		1
Capital improvement allocation(2,500,000)2,500,000Total other financing sources (uses)(3,332,005)832,0052,500,000Excess of revenues over expenditures and other sources (uses):1,151,41035,00491,9651,278,379Fund balance at beginning of period						
Total other financing sources (uses)       (3,332,005)       832,005       2,500,000				(00,555)	2 500 000	
Excess of revenues over expenditures and other sources (uses): 1,151,410 35,004 91,965 1,278,379 Fund balance at beginning of period	Capital improvement anotation		[2,500,000]		2,500,000	
over expenditures and other sources (uses):1,151,41035,00491,9651,278,379Fund balance at beginning of period	Total other financing sources (uses)		(3,332,005)	832,005	2,500,000	
over expenditures and other sources (uses):1,151,41035,00491,9651,278,379Fund balance at beginning of period	Excess of revenues					
Fund balance at beginning of period			1 151 410	35 004	01 065	1 278 370
		•	1,131,410	55,004	91,903	1,270,579
Fund balance at end of period $\frac{1,151,410}{3}$ $\frac{35,004}{3}$ $\frac{91,965}{3}$ $\frac{1,278,379}{3}$		-	1 151 410	-	01.0(5	¢ 1 070 270
	Fund balance at end of period	\$.	1,151,410	\$35,004_\$	91,965	⊅ <u>1,2/8,3/9</u>

# Statistical Section (Unaudited)

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## STATISTICAL SECTION

This part of the Kansas and Missouri Metropolitan Cultural District Commission's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, supplementary information indicates about the Commission's overall financial health.

#### Contents

#### **Financial Trends**

These tables contain trend information to help the reader understand how the Commission's financial performance and well-being have changed over time. 1-4

#### **Revenue Capacity**

This table contains information to help the reader assess the Commission's most significant local revenue source - sales tax.

#### 5

Table

#### **Demographic and Economic Information**

This information offers demographic and economic indicators to help the reader understand the environment within which the Commission's financial activities take place. 6

**Sources:** Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial reports for the relevant year. The Commission implemented GASB Statement 34 in 2003; tables presenting government-wide information include information beginning in that year.

Table 1

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# KANSAS and MISSOURI METROPOLITAN CULTURAL DISTRICT COMMISSION NET ASSETS BY COMPONENT LAST FOUR FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year					
Governmental activities		2003	2004	2005	2006	-
Restricted	\$	2,519,603	1,558,403	1,344,031	1,278,379	-
Total governmental activities net assets	\$	2,519,603	1,558,403	1,344,031	1,278,379	_

Note:

(a) GASB 34 was implemented in the 2003 fiscal year, therefore only four fiscal years are shown.

# KANSAS and MISSOURI METROPOLITAN CULTURAL DISTRICT COMMISSION CHANGES IN NET ASSETS LAST FOUR FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

		Fiscal Year							
Expenses		2003	2004	2005	2006				
Governmental activities:									
Administration	\$	42,702	39,160	31,468	16,496				
Capital Improvement		1,087,150	988,548	236,045	113,783				
Total governmental activities expenses		1,129,852	1,027,708	267,513	130,279				
General Revenue/Other Changes in Net Governmental activities: Sales taxes Investment earnings Total governmental activities	s \$	s 20,599 29,899 50,498	38,936 27,572 . 66,508	10,920 42,221 53,141	1,812 62,815 64,627				
Change in Net Assets Total governmental activities	\$	(1,079,354)	(961,200)	(214,372)	(65,652)				

Note:

(a) GASB 34 was implemented in the 2003 fiscal year, therefore only four fiscal years are shown.

## KANSAS and MISSOURI METROPOLITAN CULTURAL DISTRICT COMMISSION FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

						Fiscal Year					
Governmental funds		1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
Designated for administrat	ive										
expenditures	\$	635,711	501,831	326,412	167,950	144,505	84,720	44,038	4,963	18,495	17,499
Unreserved (deficit)		(9,416,388)	(34,226,352)	(55,009,617)	(29,316,166)	(3,286,187)	3,514,237	2,475,565	1,553,440	1,325,536	1,260,880
Total Governmental funds	\$	(8,780,677)	(33,724,521)	(54,683,205)	(29,148,216)	(3,141,682)	3,598,957	2,519,603	1,558,403	1,344,031	1,278,379

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Table 3

# KANSAS and MISSOURI METROPOLITAN CULTURAL DISTRICT COMMISSION CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

					Fiscal Y	ear				
Revenues	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
	15,565,626	22,916,608	24,366,422	25,677,386	26,016,910	6,850,613	20,599	38,936	10,920	1,812
Investment income	129,783	41,839	30,355	33,013	25,565	46,623	29,899	27,572	42,221	62,815
Other income	-	99	-	-	-	-	-	-	-	-
Total revenues	15,695,409	22,958,546	24,396,777	25,710,399	26,042,475	6,897,236	50,498	66,508	53,141	64,627
Expenditures										
Project	24,205,861	47,736,612	45,258,527	100,000						
Capital improvements	-	.,	-10,200,021	100,000	-	22 (20	1 097 160	000 640	226.045	112 792
Administration	270,225	165,778	96,934	75 410	-	33,689	1,087,150	988,548	236,045	113,783
Total expenditures	24,476,086	47,902,390	45,355,461	75,410	35,941	122,908	42,702	39,160	31,468	16,496
		47,902,990	43,555,401	175,410	35,941	156,597	1,129,852	1,027,708	267,513	130,279
Excess of revenues over/(under)										
expenditures	(8,780,677)	(24,943,844)	(20,958,684) -	25,534,989	26,006,534	6,740,639	(1,079,354)	(961,200)	(214,372)	(65,652)
Other Financing Sources (Uses)				,						
Administrative revenue allocation	899,000	-	(100,000)	(100,000)						
Project revenue allocation	(899,000)		100,000	100,000	-	(2,500,000)	-	-	-	
Transfer in (out) Administrative	-		100,000	100,000	-		-	-	45 000	33,005
Transfer in (out) Project	-		-	-	-	55,000	-	-	45,000	
Capital improvement allocation				-	-	(55,000)	-	-	(45,000)	(33,005)
Total other financing sources (uses)				-	-	2,500,000	-	-	-	-
(uses)					-		-	-		•
Net change in fund balances \$_	(8,780,677)	(24,943,844)	(20,958,684)	25,534,989	26,006,534	6,740,639	(1,079,354)	(961,200)	(214,372)	(65,652)

Table 4

KANSAS and MISSOURI METROPOLITAN CULTURAL DISTRICT COMMISSION	
SALES TAX REVENUE BY COUNTY	
LAST TEN FISCAL YEARS	

						Fiscal Y	Year				
Sales tax	-	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
	\$		2,980,760	-3,130,323	3,333,818	3,274,885	914,669	4,078	13,084	9,335	449
	Ψ	_, ,	9,250,608	9,664,160	10,127,351	10,096,474	2,910,914	15,656	25,488	-	-
			9,688,038	10,516,328	11,098,077	11,402,359	2,684,320	-	-	-	-
		-, ,	997,202	1,055,611	1,118,140	1,243,192	340,710	865	364	1,585	1,363
	-	15,565,626	22,916,608	24,366,422	25,677,386	26,016,910	6,850,613	20,599	38,936	10,920	1,812
Sales tax Clay County Jackson County Johnson County Platte County Total sales tax	\$	2,044,904 6,422,332 6,444,603 653,787	2,980,760 9,250,608 9,688,038 997,202	3,130,323 9,664,160 10,516,328 1,055,611	3,333,818 10,127,351 11,098,077 1,118,140	3,274,885 10,096,474 11,402,359 1,243,192	914,669 2,910,914 2,684,320 340,710	4,078 15,656 - 865	13,084 25,488 - 364	9,335 - 1,585	1

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Table 5

# Kansas City Metropolitan Area – Location, Size and Demographics

#### December 31, 2006

The Kansas City Metropolitan Statistical Area (MSA) includes Bates, Caldwell, Cass, Clay, Clinton, Jackson, Lafayette, Platte and Ray counties in the state of Missouri and Franklin, Johnson, Miami, Leavenworth, Linn and Wyandotte counties in the state of Kansas. The Kansas City MSA has a 2006 population of 1,967,405. Johnson County in Kansas and Jackson, Clay and Platte counties in Missouri, comprising the District, have a combined population of 1,470,827, and account for 74.8 percent of the population of the MSA.

#### **Selected Comparisons**

	2006	2005
	Cost of	Per Capita
	Living Index	Retail Sales
Kansas City MSA	94.4	\$15,962
U.S. metro average	100.0	14,251

Sources: ACCRA, Inc., 3rd quarter, 2006

Sales and Marketing Management, 2005 Survey of Buying Power US Census Bureau, 2006 Population Estimates

# Johnson County, Kansas – Demographic Information

#### General

Johnson County, Kansas, with a 2006 estimated population of 516,731, is the most populous county in the state of Kansas and the second most populous in the Kansas City MSA. Johnson County leads the metropolitan area in wealth and housing value. The county's 2006 median household income is estimated at \$69,480, which is 29.5 percent higher than the metropolitan area's overall median household income of \$53,657. Johnson County has a sizable economic base of more than 364,000 jobs. During 1990-2000, the county added over 123,000 jobs, leading all area counties in employment growth. The City of Olathe, located in the center of the county, serves as the county seat. The county is governed by a six-member commission and a commission chair. The county contains nine townships and 20 incorporated cities, eight of which have populations in excess of 10,000. The county's largest city, Overland Park, with a 2005 population of 164,811, is located 12 miles from downtown Kansas City, Missouri. Johnson County encompasses 477 square miles.

Jackson County, Missouri – Demographic Information

#### General

Jackson County, Missouri, with an estimated 2006 population of 664,078, is the second most populous county in the state and the most populous county in the MSA. The oldest business and residential areas of the region are located in Jackson County, primarily in the cities of Kansas City and Independence. The 2006 median household income is \$45,654, 17.5 percent lower than the metropolitan area's median. The county's population overall has made modest gains over the past two decades, with substantial growth outside of Kansas City. The county's employment base of over 479,000 jobs continues to expand, particularly in the areas of business, financial and professional services. Eighteen incorporated municipalities are located within the county. The county includes the major portion (70.9 percent) of the population of Kansas City. The city's 2005 population was 444,965, making it the largest in Missouri. The City of Independence is the county seat. The county is governed by a county executive and a nine-member legislature. Jackson County encompasses 605 square miles.

### Clay County, Missouri - Demographic Information

#### General

Clay County, Missouri, with a 2006 population of 206,957, is the sixth most populous county in the state of Missouri. Clay County has both an older, industrial base and newly developing suburban areas. The county's 2006 median household income of \$56,867 is 6 percent above the metropolitan area's median household income. Clay County has an employment base of more than 110,000 jobs. Twenty-five incorporated municipalities are located within the county. Of the population of Kansas City 20.6 percent resides in Clay County. The county is governed by a three-member commission. The county seat, Liberty, is in the south central part of the county, approximately 16 miles northeast of downtown Kansas City, Missouri. Clay County encompasses 397 square miles.

#### Platte County, Missouri – Demographic Information

#### General

Platte County, Missouri, with a 2006 population of 83,061, is a rapidly growing part of the Kansas City MSA. The county's population is predicted to exceed 100,000 before 2020. Platte County's 2006 median household income is estimated at \$65,089, 21.3 percent greater than the median of the metropolitan area. The metropolitan area's major airport, KCI, is located in the county. Much of the economic growth in the county is concentrated in business and industrial park areas around KCI. There are 19 incorporated cities in Platte County. Of the population of the City of Kansas City 8.5% resides in the county. The City of Platte City is the county seat and is located approximately 25 miles northwest of downtown Kansas City, Missouri. Platte County encompasses 420 square miles.

Sources: 2006 US Census Population Estimates and 2006 Claritas estimates 2005 MARC's Kansas City Metropolitan Area Long Range Forecast

#### Table 6 (continued)

#### KANSAS and MISSOURI METROPOLITAN CULTURAL DISTRICT COMMISSION DEMOGRAPHIC AND ECONOMIC INFORMATION LAST TEN FISCAL YEARS

					Fiscal Y	Tear						
Population	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006		
Clay County	175,421	178,064	181,984	184,797	188,131	191,275	194,178	197,534	201,681	206,957		
Jackson County	653,593	654,606	654,073	655,349	655,855	660,822	661,063	661,433	662,133	664,078		
Johnson County	421,504	432,723	443,434	453,962	465,058	476,130	486,698	496,791	506,172	516,731		
Platte County	69,479	70,790	72,555	74,238	75,992	77,791	79,371	80,751	82,089	83,061		
	Fiscal Year											
Per Capita Income	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006		
Clay County	\$ not available	20,360	21,805	22,634	24,247	25,991	26,128	26,030	26,836	27,351		
Jackson County	not available	19,430	20,227	20,628	21,514	24,173	20,788	22,982	23,701	24,325		
Johnson County	not available	30,389	32,955	35,139	36,691	36,520	35,052	34,496	34,648	35,358		
Platte County	not available	22,674	24,224	25,183	27,067	29,264	30,405	30,397	30,875	31,748		
	Fiscal Year											
Unemployment	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006		
Clay County	2.9%	2.7%	2.4%	2.2%	2.7%	4.0%	4.4%	4.6%	4.4%	4.4%		
Jackson County	4.2%	4.3%	3.6%	3.7%	4.2%	6.2%	6.7%	7.2%	6.1%	5.6%		
Johnson County	2.3%	2.6%	1.9%	. 2.4%	2.9%	4.3%	4.7%	, 4.8%	4.7%	4.1%		
Platte County	2.6%	2.5%	2.0%	2.0%	2.4%	3.9%	4.1%	4.2%	4.2%	3.8%		
MSA	3.7%	3.8%	3.0%	3.3%	3.8%	5.6%	6.1%	6.2%	5.5%	5.0%		
US	4.7%	4.4%	4.1%	4.0%	5.8%	5.8%	6.0%	5.5%	5.1%	4.6%		
					Fiscal Y	(ear						
Median Household Income	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006		
Clay County	37,977	43,065	45,626	47,322	50,657	53,902	54,271	54,271	55,667	56,864		
Jackson County	33,175	37,080	38,500	39,647	41,947	46,676	44,214	40,343	44,409	45,654		
Johnson County	52,864	59,413	63,187	68,064	71,333	71,390	69,580	63,155	68,161	69,480		
Platte County	40,232	47,844	50,340	52,386	56,049	60,950	62,703	62,703	63,294	65,089		

Sources:

Population: US Census Population Estimates

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Per Capita Income: Claritas, Inc., Per Capita Income estimates

Unemployment: US Bureau of Labor Statistics, average annual data

Median Household Income: Claritas, Inc., median household income estimates

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